

## Message Text

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INFO OCT-01 ISO-00 ERDA-05 CIAE-00 H-02 INR-07 IO-10 L-03

NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01 SAJ-01

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ACDA-05 /084 R

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C:JDOBBINS

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S/S:FVORTIZ

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FM SECSTATE WASHDC

TO AMEMBASSY BONN

INFO AMEMBASSY PARIS

AMEMBASSY LONDON

AMEMBASSY BERLIN

USMISSION USBERLIN

USMISSION NATO

USDEL MBFR VIENNA

USNMR SHAPE

USCINCEUR

USLOSACLANT

C O N F I D E N T I A L STATE 279283

E.O. 11652: GDS

TAGS: PFOR, PARM, CSCE, XG

SUBJECT: CSCE CONFIDENCE-BUILDING MEASURES:

-- MILITARY LIAISON MISSION (MLM) PERSONNEL

-- AS OBSERVERS AT MANEUVERS

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REF: A) USBERLIN 2234 DTG 071640Z NOV  
-- B) USBERLIN 2157 DTG 281585Z OCT  
-- C) BONN 17690 DTG 291738Z OCT  
-- D) STATE 208645 DTG 030103Z SEP  
-- E) USNATO 5877 DTG 291359Z OCT  
-- F) STATE 265860 DTG 102238Z NOV  
-- G) BONN 13285 DTG 151641Z AUG  
-- H) BONN 28675 DTG 141639Z NOV

1. SOVIETS HAVE INQUIRED ON SEVERAL OCCASIONS WHETHER PERSONNEL OF THEIR MILITARY LIAISON MISSION WOULD BE ACCEPTABLE AS CSCE/CBM OBSERVERS. WE FEEL THEY WOULD NOT.

2. REFTELS A-C INDICATE THAT SOVIET MILITARY STAFF IN BERLIN HAVE POSED THE MLM QUESTION TO BOTH US AND UK MILITARY REPRESENTATIVES. SOVIETS HAVE NOT YET FOLLOWED UP ON US REP'S APPROPRIATE REPLY THAT MATTER SHOULD BE RAISED WITH POLITICAL RATHER THAN MILITARY AUTHORITIES, BUT WE BELIEVE PRELIMINARY DISCUSSION IN BONN GROUP WOULD

BE DESIRABLE.

3. EMBASSY WILL RECALL THAT US ACCEDED TO FRG PREFERENCE TO LIMIT CSCE OBSERVERS FOR "CERTAIN TREK" TO DIPLOMATIC PERSONNEL ACCREDITED IN BONN, ON UNDERSTANDING THAT WE WOULD CONTINUE TO PRESS FOR LESS RESTRICTIVE CONDITIONS FOR OBSERVERS IN FUTURE CASES (REF D, PARA 6). HOWEVER, THIS PREVIOUS GUIDANCE DID NOT ADDRESS SPECIFIC ISSUE OF WHETHER MLM PERSONNEL WOULD BE APPROPRIATE AS OBSERVERS AT FUTURE MANEUVERS IN EITHER FRG OR GDR. ON THIS ISSUE, WE BELIEVE FULL WEIGHT SHOULD BE GIVEN TO THE FRG'S OBJECTION TO EXPANDING THE COMPETENCE OF THE MLM'S. ON THE TACTICAL QUESTION OF HOW GERMANS CAN AVOID MLM OBSERVERS WITHOUT SPECIFICALLY EXCLUDING THEM IN INVITATIONS, THE PRECEDENT OF RESTRICTING OBSERVERS TO ACCREDITED EMBASSY PERSONNEL STATIONED IN A CAPITAL STILL SEEMS VERY CONFINING. FOR FUTURE INVITATIONS IT MAYBE POSSIBLE TO EXPAND THE GERMAN FORMULA, E.G., BY ADDING REPRESENTATIVES SENT FROM TERRITORY OF COUNTRIES INVITED (NOT RPT NOT THIRD POINTS).

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4. IN DEVELOPING FIRM POSITION ON SUBJECT, WE WILL WISH TO TAKE ACCOUNT OF FOLLOWING CONSIDERATIONS:

A. EVIDENCE SINCE "CERTAIN TREK", INCLUDING BOYCOTT OF RECENT SWISS MILITARY MANEUVERS BY SOVIETS AND ALL OTHER WP OBSERVERS EXCEPT ROMANIAN ATTACHE IN BERN, SUGGESTS THAT SOVIETS ARE STILL UNDECIDED ON HOW TO JOIN IN IMPLEMENTATION OF CSCE OBSERVERS MEASURE, IF THEY JOIN AT ALL.

SPECIFICALLY EXCLUDING MLM PERSONNEL FROM ANY ROLE AS CSCE OBSERVERS COULD BE USED BY SOVIETS AS GROUNDS TO CONTINUE TO STAND ASIDE FROM SENDING OR INVITING OBSERVERS TO ANY FUTURE MANEUVERS.

B. ON OTHER HAND, MLM'S HAVE CLEARLY DEFINED AND LIMITED MISSIONS UNDER POST-WAR AGREEMENTS, AND ANY EXPANSION OF THESE MISSIONS COULD HAVE FAR-REACHING POLITICAL CONSEQUENCES FOR ALL-GERMAN MATTERS. MAINTENANCE OF THE PRESENT STATUS OF MLM'S IS IMPORTANT FOR BROADER US INTERESTS IN GERMANY AND BERLIN. WE DO NOT WISH TO GIVE THE SOVIETS ANY PRETEXT TO ATTEMPT TO CHANGE PRESENT ARRANGEMENTS.

5. ON BALANCE, WE BELIEVE THAT MLM PERSONNEL SHOULD NOT REPEAT NOT BE INVITED OR ADMITTED AS CSCE OBSERVERS, BUT WE WOULD NOT WISH TO TAKE FIRM POSITION UNTIL AFTER DISCUSSION IN BONN GROUP AND PERHAPS SUBSEQUENTLY IN NATO POLADS. IF COLLECTIVE JUDGMENT OF ALLIES IS THE SAME AS OURS, WE WOULD ALSO WELCOME IDEAS AS TO HOW THIS JUDGMENT SHOULD BE PRESENTED TO SOVIETS IN A POSITIVE WAY, SO AS TO AVOID RISK THAT THEY WILL USE IT TO CONTINUE TO REFRAIN

FROM INITIATING OR PARTICIPATING IN OBSERVER CBM'S.

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## Message Attributes

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